

PUBLIC INVOLVEMENT PLAN

SR 514 (Malabar Road) Project Development and Environment (PD&E) Study from SR 507(Babcock Street) to US 1 Brevard County, Florida

Financial Project ID Number: 430136-1-22-01

In accordance with Part 1, Chapter 11 of the *Project Development and Environment (PD&E) Manual*, this *Public Involvement Plan* is submitted to the District Environmental Management Office (DEMO) for review and approval.

Submitted by

ATKINS

ATKINS



Victor P. Poteat, P.E.
Project Manager

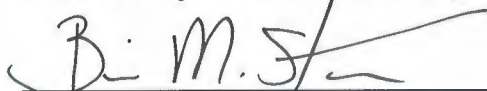
4/5/2013

Date

Approved by



Florida Department of Transportation – District Five



Brian M. Stanger, P.E.
District Environmental Management Engineer

4/10/13

Date

The purpose of this *Public Involvement Plan (PIP)* is to assist in providing information to and obtaining input from concerned citizens, agencies, private groups (residents and businesses), and governmental entities. The overall goal of this *Plan* is to help ensure that the SR 514 PD&E Study reflects the values and needs of the communities it is designed to benefit. A schedule of events and list of documentation exhibiting compliance with these procedures are included.

This *Plan* is in compliance with the Florida Department of Transportation’s *Project Development and Environment (PD&E) Manual, Part 1, Chapter 11; Section 339.155, Florida Statutes, Executive Orders 11990 and 11988; Council on Environmental Quality Regulations for Implementing the Procedural Provisions of the National Environmental Policy Act; and 23 Code of Federal Regulations 771.*

I. DESCRIPTION OF PROPOSED IMPROVEMENT

Financial Project ID Number	430136-1-22-01
Project Limits	from SR 507 (Babcock Street) to US 1 in Brevard County
Proposed Activity	Widen SR 514 from two to four travel lanes
Class of Action	Type II, Categorical Exclusion
Project Location Map	Provided in Figure 1

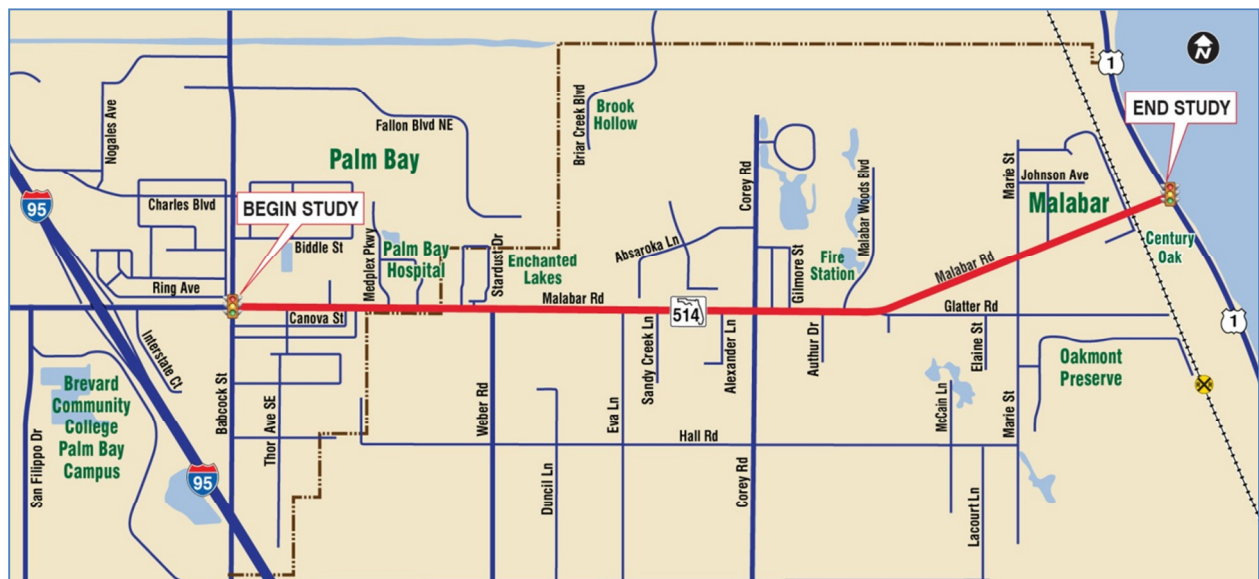


Figure 1 - SR 514 (Malabar Road) Project Location Map

Project Contact Information

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FDOT Project Manager
719 S. Woodland Boulevard, MS 501
DeLand, Florida 32720
386.943.5383
libertad.acosta-anderson@dot.state.fl.us

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Consultant Project Manager (ATKINS)
482 South Keller Road
Orlando, Florida 32810
407.806.4129
vic.poteat@atkinsglobal.com

II. PROJECT BACKGROUND

The Project Development and Environment (PD&E) Study for SR 514 (Malabar Road) will cover the corridor from SR 507 (Babcock Street) to US 1, passing through the City of Palm Bay and the Town of Malabar. Both communities have identified the need to improve this segment of SR 514 as described in their respective local plans. Also, the Space Coast Transportation Planning Organization (TPO) has included this project in the *Space Coast 2035 Long Range Transportation Plan*. The TPO's *FY 2012 Transportation Priorities* lists this project as the 6th top priority among the County's non-Strategic Intermodal System (SIS) regionally significant facilities.

The Town of Malabar has identified this corridor as a key component of the Town's economic development strategy and will want the recommended improvements to complement their future economic vision. By completing the PD&E Study, several improvement alternatives will be considered and evaluated, including the widening of SR 514 to a four-lane facility. By the end of the PD&E Study, there will be a set of recommendations that will support local priorities while also providing an improved state facility that serves regional movements.

III. PROJECT GOALS

The following goals and objectives have been defined for this PD&E Study:

- **Operations:** The proposed project will improve capacity on SR 514 by reducing operational conflicts, particularly at intersecting streets.
- **Safety:** The proposed project provides improvements for the safe interaction of vehicular traffic and bicycle and pedestrian movements.
- **Multimodal System:** Bicycle and pedestrian mobility and livability within the corridor will be improved. The final recommendation also will account for future transit needs along SR 514.
- **Right of Way:** The proposed project seeks to reach the stated goals while minimizing the acquisition of needed right-of-way.
- **Consistency:** The proposed project is included in: the Town of Malabar's *Evaluation and Appraisal Report* (December 2007); the City of Palm Bay's *Comprehensive Plan* (August 2006); and the Space Coast Transportation Planning Organization's (TPO) *2035 Long Range Transportation Plan*.

IV. IDENTIFICATION OF AGENCIES AND AFFECTED PUBLIC

The following local, regional, state and federal agencies having a concern in this project due to jurisdictional review or an expressed interest have been identified and will be included on the project mailing list. Many of these agencies have already been contacted directly by the Florida Department of Transportation (FDOT) through the programming screen notification process as part of Efficient Transportation Decision Making (ETDM), fulfilling the Advance Notification requirements as described in *Part 1, Chapter 3 of the PD&E Manual*. As other concerned public agencies and affected public are identified throughout the PD&E Study, they also will be added to the mailing list and contacted for input.

- State**
- Florida Department of Agriculture – Division of Forestry
 - Florida Department of Environmental Protection – Florida State Clearinghouse
 - Florida Department of Community Affairs
 - Florida Department of State, State Historic Preservation Division of Historic Resources
 - Florida Fish and Wildlife Conservation Commission – Office of Environmental Services
 - Florida Fish and Wildlife Conservation Commission – Division of Marine Fisheries
 - Florida Department of Transportation – Environmental Management Office – Central Office
- Federal**
- Federal Highway Administration-Division Administrator
 - Federal Emergency Management Agency – Regional Director
 - Federal Aviation Administration – Airports District Office
 - Federal Railroad Administration – Office of Railroad Development, Environmental and Systems Planning
 - National Center for Environmental Health
 - National Center for Injury Prevention and Control
 - National Center for Disease Control and Prevention
 - National Register of Historic Places
 - U.S. Army Corps of Engineers – Regulatory Branch, District Engineer
 - U.S. Army Corps of Engineers – Field Office
 - U.S. Coast Guard – 7th District
 - U.S. Department of Agriculture – Southern Region
 - U.S. Department of Commerce – National Marine Fisheries, Habitat Conservation Division
 - U.S. Department of Commerce – National Oceanic and Atmospheric Administration

Federal (continued) U.S. Environmental Protection Agency – Regional Administrator
 U.S. Environmental Protection Agency – Water Management Division
 U.S. Department of Housing and Urban Development – Regional Environmental Officer
 U.S. Department of Interior – Bureau of Indian Affairs
 U.S. Department of Interior – Bureau of Land Management Eastern States Office
 U.S. Department of Interior – National Park Service Southeast Regional Office
 U.S. Department of Interior – U.S. Fish and Wildlife Service
 U.S. Department of Interior – U.S. Geological Survey
 U.S. Forestry Service

Regional St. Johns River Water Management District
 East Central Florida Regional Planning Council
 Space Coast Transportation Planning Organization
 Greater Palm Bay Chamber of Commerce
 Melbourne-Tillman Water Control District

Native American Tribes Miccosukee Tribe of Indians
 Muscogee (Creek) Nation
 Poarch Band of Creek Indians of Alabama
 Seminole Nation of Oklahoma
 Seminole Tribe of Florida
 Mississippi Band of Choctaw Indians

In addition to these agencies, the following elected and appointed officials have been identified and will be included on the PD&E Study mailing list in order to receive PD&E Study updates and meeting notices. This list of elected officials will be updated as elections are held.

Local Elected and Appointed Officials	<i>Florida State Delegation</i>	
	Rick Scott	Governor
	Vacant	Lieutenant Governor
	Thad Altman	State Senator, District 16
	John Tobia	State Representative, District 53
	<i>Federal Delegation</i>	
	Bill Nelson	U.S. Senator
	Marco Rubio	U.S. Senator
	Bill Posey	U.S. Representative, District 8

Brevard County (www.brevardcounty.us)

Howard Tipton	County Manager
Robin Fisher	Commissioner, District 1
Chuck Nelson	Commissioner, District 2
Trudi Infantini	Commissioner, District 3
Mary Bolin Lewis	Vice Chairman, District 4
Andy Anderson	Chairman, District 5
Scott Ellis	Clerk of the Circuit Court
John Denninghoff	Public Works Director
Robin Sobrino	Planning & Development Director
Wayne Ivey	Sheriff
Chris O'Hara	Environmentally Endangered Lands, Land Manager for South Management Region

Town of Malabar (www.townofmalabar.org)

Bonilyn Wilbanks	Town Administrator
Carl Beatty	Mayor
Jim Milucky	Council Member, District 1
Wayne Abare	Council Member, District 2
Steve Rivet	Council Member, District 3
Jeff McKnight	Council Member, District 4
Marisa Acquaviva	Council Member, District 5
Debby Franklin	Town Clerk
Tom Miliore	Public Works Director
Robert Strandell	Fire Chief
Roger Cloutier	Building Official

City of Palm Bay (www.palmbayflorida.org)

Sue Hahn	City Manager
William Capote	Mayor, Seat 1
Kristine Isnardi	Deputy Mayor, Seat 4
Harry Santiago, Jr.	Council Member, Seat 2
Michele Paccione	Council Member, Seat 3
Ken Greene	Council Member, Seat 5
Jim Stables	Fire Chief
Doug Muldoon	Police Chief
Elia Twiggs	Public Works Director
David Watkins	Growth Management Director

**Melbourne-Tillman Water Control District
(www.melbournetillman.org)**

Al Pennell	Manager/Engineer
Joseph N. Hale	President - Brevard County
David Isnardi	Board Member - Brevard County
Drew Powshok	Board Member - Brevard County
Robert Hinkel	Board Member - Palm Bay
James C. Tapp, Jr.	Board Member – Palm Bay
Timothy D. Ford	Board Member – Palm Bay
Keith Mills	Vice President – West Melbourne

Brevard Public Schools (www.brevard.k12.fl.us)

Dr. Brian T. Bingeli	Superintendent
Dr. Michael Krupp	Board Member, District 1
Dr. Barbara Murray	Chairman, District 2
Amy Knees	Vice Chairman, District 3
Karen Henderson	Board Member, District 4
Andy Ziegler	Board Member, District 5

The following local, state, and national public interest groups and organizations having a direct or expressed interest in this PD&E Study have been identified and will be added to the PD&E Study mailing list in order to receive PD&E Study updates and meeting notices.

Neighborhoods

Country Cove RV Park
Enchanted Lakes Estates
Country Oaks
Camelot RV Park
Stillwater Preserve
Oakmont Preserve

Businesses

Palm Bay Hospital/Health First	MIMA – Watson Clinic
Life Care Center of Palm Bay	Kempfer’s Feed & Seed Store
Malabar Bar & Grille	Nana’s House & Thrift Cottage
Sod Depot	R.A.M. Health Food & Books
Indoor RV Boat & Storage	El Graco Grille
Las Palmas Restaurant	Missile Used Tires
Brevard Hardwoods	Palm Bay Pawn
Island Bread Company	AmeriPest
Malabar Feed and Farm	Penjing Bonsai Gardens
AAA Malabar Storage	Reasonable Auto Repair
WJS Land Surveying	

Churches, Community Assets, and Civic Organizations

First Baptist Church of Malabar	God's Healing Holiness Christian Church
New Testament Bethel Ministry	Hope Ministries
Iglesia de Dios Pentecostal, MI	Berri Patch (daycare)
Palm Bay Moose Lodge #2311	Malabar Community Park
Malabar Scrub Sanctuary	Disc Golf Park
Sand Hill Trail/Trailhead #1	1000 Friends of Florida
Audubon Society of Florida	The Nature Conservancy
Port Malabar Elementary School	

V. OUTREACH ACTIVITIES

The following techniques will be used to notify the public of the proposed transportation improvement and to solicit public input into the project development process.

The District Five Public Information Office (PIO) will handle all contact with the media and local government Public Information Offices by email, making use of: public notices, news releases, public service announcements, news items, and interviews. Here is the current list of Brevard County contacts used by the District's PIO.

Contact

Henry Frederick
J.D. Gallop
Jonathan White
Kimberly Posser
K. Ward
T. Noah
David Berman
Brevard-Business-News
Brevard-Times
Central Florida News-13
Clear Channel Traffic
Clear Channel Traffic
Clear Channel Traffic
Channel 6 WKMG
Channel 6 - Jessica Sanchez
Florida Today
Fox 35 TV
Jim Grant - CMG-Orlando
Hometown News – Brevard
Raj Gill - Inrix
Joseph Freeman
Kala Rama
Liz Horton
Maria Padilla

Email Address

henryfrederick@headlinesurfer.com
jdgallop@floridatoday.com
jonathan.white@brevardcounty.us
kimberly.prosser@brevardcounty.us
KWARD@sunshinestateneews.com
TNoah@cfnews13.com
dberman@floridatoday.com
brevardbusinessnews@earthlink.net
brevardtimes@gmail.com
newsdesk@cfnews13.com
courtneybright@clearchannel.com
daisyash@clearchannel.com
ronstevens@clearchannel.com
desk@wkmg.com desk@wkmg.com
jsanchez@wkmg.com
news@floridatoday.com
fox35news@gmail.com
Jim.Grant@coxinc.com
brevnews@hometownnewsol.com
Raj.gill@inrix.com
joefree215@gmail.com
krama@clickorlando.com
liz.horton@foxtv.com
maria.padilla@laprensaorlando.com

Contact

Mark Williams – News 70
 Navteq
 Navteq - Fla
 Navteq - SE
 Orlando Sentinel – City Desk
 Florida Today - Stacey Barchenger
 WDBO
 WESH – Channel 2
 WESH-Brevard (Dan Billow)
 WFIT-89.5 – Brevard NPR
 WFLA-AM
 WFTV News Desk
 Racquel Asa – WFTV Channel 9
 WMEL-AM920
 WOFL-Fox-35
 WTMO-TV
 WVEN Channel 26
 WVEN Channel 26

Email Address

mrnews70@yahoo.com
 orlandoops@navteq.com
 NTIMCflorida@navteq.com
 NTIMCsoutheast@navteq.com
 citydesk@orlandosentinel.com
 sbarchenger@floridatoday.com
 news@wdbo.com
 wesh2news@gmail.com
 dbillow@hearst.com
 wfit@fit.edu
 news@540wfla.com
 news@wftv.com
 Racquel.Asa@wftv.com
 wmelradiojohn@gmail.com
 news@foxwofl.com
 dgonzalez@zgsgroup.com
 apereira@entravision.com
 wvdesk@entravision.com

Other public involvement techniques also will be used throughout the PD&E Study. A brief description of these other techniques is provided.

Mailing List

A mailing list will be created and maintained throughout the PD&E Study. In addition to the media, the following groups will be included on the PD&E Study mailing list for meeting notifications and any special targeted mailings:

- Property Owners, whose property lies, in whole or part, within at least 300 feet on either side of the centerline of each project alternative (Section 339.155 F.S.) based on the Brevard County Property Appraiser’s tax rolls;
- Elected and Appointed Public Officials;
- Government Agency Personnel;
- Businesses;
- Civic and Neighborhood Groups; and
- Any individuals or groups requesting to be placed on the mailing list.

PD&E Study Website

A website will be developed for this PD&E Study and will be updated periodically. It will provide general information about the PD&E Study schedule, upcoming meetings, and key activities. The site will be linked to other existing websites (including: the Florida Department of Transportation, the Town of Malabar, the City of Palm Bay, Brevard County, and the Space Coast TPO) to provide additional opportunities to learn about the PD&E Study. An “email” address will be included so that comments and requests for information can be submitted while visiting the website.

PD&E Study Newsletters

A newsletter will be created for the SR 514 PD&E Study. The newsletter will provide opportunities to learn about the PD&E Study's progress and upcoming meetings. Three editions will be prepared with the first edition distributed before the Public Kick-Off Meeting, the second edition distributed before the Alternatives Public Meeting, and the third edition distributed before the Public Hearing. Each edition will be mailed to the entire PD&E Study mailing list, with additional copies left at key gathering spots within the PD&E Study area. Digital versions also will be posted on the PD&E Study website along with links to other existing sites.

Articles for Existing Newsletters and Websites

PD&E Study updates will be available in digital formats so that local groups can incorporate this information into existing newsletters and websites.

Public Meetings

Meetings will be held with the public and interested agencies in order to present PD&E Study information and receive input as the PD&E Study moves forward.

Public Kick-Off Meeting

A Kick-Off Meeting will be held after initial data collection activities are completed. The purpose of this Meeting is to introduce the PD&E Study to the public by sharing background information collected and sample typical roadway sections. It is anticipated that this Meeting will be conducted in an informal open house style so that citizens may review displayed information at their own pace as well as have "one on one" conversations with PD&E Study team members.

Local Briefings – Town of Malabar and City of Palm Bay

SR 514 passes through the heart of Malabar and into the eastern edges of Palm Bay. Briefings will be made before the Malabar Town Council and the Palm Bay City Council at key milestone points during the PD&E Study. Up to three sets of briefings (maximum of six) will occur, which will include briefings prior to the Public Kick-Off Meeting, Alternatives Public Meeting and the Public Hearing.

Coordination with Space Coast Transportation Planning Organization (TPO)

Briefings will be made before the TPO's committees (Technical Advisory Committee/Citizens Advisory Committee, Bicycle - Pedestrian Advisory Committee) as well as the Board. Up to three sets of briefings (maximum of nine) will be held prior to the Public Kick-Off Meeting, Alternatives Public Meeting and the Public Hearing.

Other Small Group Meetings

Up to 10 small group meetings may be held with nearby neighborhoods, property owners, or civic organizations, as approved by the District. The intent of each meeting is to present the latest PD&E Study information and to provide opportunities to discuss specific issues.

Alternatives Public Meeting

One Alternatives Public Meeting will be held during this PD&E Study, presenting the alternative alignment concepts and related evaluations. This Meeting will be held at a central location that is accessible to all. The purpose of this Meeting is to present PD&E Study information and to obtain comments on the alternatives being considered. It is anticipated that this Meeting will be conducted as an informal open house so that citizens may review displayed information at their own pace as well as have “one on one” conversations with PD&E Study team members.

Public Hearing

A Public Hearing will be held at the end of the PD&E Study, in accordance with Part 1, Chapter 11 of the *Project Development and Environment (PD&E) Manual*. A more detailed description of the Public Hearing process is provided in Section VIII of this *Plan*.

Public Outreach Activity Schedule

The PD&E Study team will be available throughout the PD&E study to receive input from citizens, agencies, and stakeholders and to respond to questions. Below is the anticipated schedule of the key outreach activities for this PD&E Study.

Public Involvement Activities	2013				2014				2015
	Winter	Spring	Summer	Fall	Winter	Spring	Summer	Fall	Winter
Public Involvement Plan		●							
Web Site			—————						
Newsletters		●		●			●		
Local Briefings		★		★			★		
Town of Malabar		★		★			★		
City of Palm Bay		★		★			★		
Space Coast TPO Board and 3 Committees		★		★			★		
Public Kick-Off Meeting			★						
Alternatives Public Meeting				★					
Public Hearing							★		
LDCA									●
Public Involvement Program		—————							
Available Throughout Study		—————							

VI. COORDINATION WITH THE LOCALS

The PD&E Study team will work closely with the Town of Malabar, the City of Palm Bay, Brevard County, and the Space Coast TPO. Regular briefings (as described in Section V) will occur throughout the PD&E Study.

VII. ANALYSIS AND SUMMARY OF PUBLIC COMMENTS

The public involvement activities will be documented in the *Public Involvement Program*, which will include: the *Public Involvement Plan*, a summary of the Efficient Transportation Decision Making (ETDM) activities, communication tools used (mailing list, PD&E Study website, newsletters, and correspondence), small group meetings, Public Kick-Off Meeting, Alternatives Public Meeting, and Public Hearing. This document will be updated as key activities are completed. By the end of the PD&E Study, all the completed outreach activities will be documented in one location. Related digital files also will be included.

VIII. PUBLIC HEARING

In compliance with the *Project Development and Environment (PD&E) Manual*, 23 CFR 771, and Section 339.155, Florida Statutes, a public hearing will be held.

Public Hearing Site

The Public Hearing will be held at an appropriate facility centrally located within the PD&E Study area.

Public Advertisement

A display advertisement will appear twice in *Florida Today* (at least 21 days and no more than 30 days) prior to the Public Hearing.

Contact information:

Florida Today

P.O. Box 419000

Melbourne, Florida 32941-9000

321.242.3500 (display advertising)

All advertisements will be sent either by e-mail or by registered mail with return receipt requested.

In addition, an announcement of the Public Hearing will be published in the *Florida Administrative Weekly* at least 7 days prior to the Public Hearing. Submittal instructions provided in Part 1, Chapter 11, Section 11-2.9.3.1 in the *PD&E Manual* will be followed.

A Public Hearing announcement also will be posted on the FDOT's website on District Five's "Public Meeting Notice" page as well as on the project's website.

Letters of Invitation

Letters will be mailed to all property owners so that letters are received no later than 21 days before the Public Hearing as required by Section 339.115, Florida Statutes. Letters also will be emailed or mailed to locally elected and appointed officials, notifying them of the Public Hearing at least 25 days and no more than 30 days before the Public Hearing. The PD&E Study newsletter will be sent to the rest of the PD&E Study's mailing list, providing additional notification. Additional copies of the newsletter also will be left at key gathering spots within the PD&E Study area, such as Malabar Town Hall, Palm Bay City Hall, and Malabar Fire Station No. 99.

Hearing Preparation

Graphics, displays, handouts, and the project presentation will be prepared to supplement the oral, formal portion of the Public Hearing.

Transcript

A verbatim transcript of the Public Hearing will be compiled, to include written comments received at the Hearing and written comments received within 10 days after the Hearing. All Public Hearing documentation (such as handouts, displays, and the PowerPoint presentation slides and script) will be included with the transcript.

Documents for Public Review

Environmental and engineering reports that support the Type II, Categorical Exclusion (CE) evaluation will be available for public review at least 21 calendar days prior to the Public Hearing date.

Location of Documents for Public Review

Public notice will be provided in the Public Hearing advertisements, in the mailed Public Hearing notices (letters and newsletters), and emails as to where the PD&E Study documents are located for public review. Documents to be provided include the *Project Development Summary Report* and any reports that provide documentation for the alternatives analysis.

The following locations are proposed.

Franklin T. DeGroodt Memorial Library

6475 Minton Road SW
Palm Bay, Florida 32908
321.952.6317

Malabar Town Hall

2725 Malabar Road
Malabar, Florida 32950-4427
321.727.7764

Palm Bay City Hall

120 Malabar Road
Palm Bay, Florida 32907
321.952.3400

Florida Department of Transportation

District Five – EMO Office
719 South Woodland Boulevard
DeLand, Florida 32720
386.943.5000

Title VI and Related Statutes

Notification during the Public Hearing will be provided in the presentation, in the handout, signage, and through availability of personnel regarding Title VI Program and the Relocation Assistance Program which complies with Title VIII.

Americans with Disabilities Act Compliance

Notification of the Department's intent to comply with the Americans with Disabilities Act (ADA) will be provided in the public advertisements for the Public Hearing, in invitational letters to property owners and local officials, in handouts, and by selection of a Public Hearing location that meets all ADA requirements.

X. PUBLIC HEARING FOLLOW-UP

The following procedures will occur after the Public Hearing.

Responses

Responses to all letters and emails received as a result of the Hearing and questions and comments not answered at the Public Hearing will be made in writing.

Recommendation Notice

A display advertisement announcing the Federal Highway Administration's (FHWA's) approval of the final document and recommendations will be published in *Florida Today*. In addition, news items detailing the Department's recommendations to FHWA will be provided to local media.

Public Hearing Transcript Package

A Transcript Package will be produced and submitted following the Public Hearing. The Transcript Package will include a verbatim transcript prepared by an approved court reporter, an errata sheet detailing any transcript discrepancies, a copy of all correspondence received by the Department as part of the Public Hearing record, and affidavits of publication for newspaper ads that advertised the Hearing. The Transcript Package also will be included as an appendix of the *Public Involvement Program* (see Section VII of this Plan).

XI. EVALUATION OF PUBLIC INVOLVEMENT ACTIVITIES

This *Public Involvement Plan* provides the framework for completing the outreach activities identified for this PD&E study. Adjustments may be needed to respond to changing conditions. As the public involvement activities are completed, they will be documented in the *Public Involvement Program* (as described in Section VII of this *Plan*) for easy future reference. Digital files as well as printed versions will be available.

An overall evaluation of the public involvement activities will be developed to assess the effectiveness of the public involvement efforts utilized throughout the PD&E study. This process will include identification of the public involvement tools, establishment of performance measures, performance evaluations, and identification of improvement strategies.

XII. PUBLIC INFORMATION DURING DESIGN

It is anticipated that the Design Project Manager will maintain the appropriate level of public involvement activities throughout the final design process. These public involvement activities may include additional coordination meetings with local government and environmental permitting agencies, individual meetings with affected property owners, work sessions, and small group meetings, as directed by FDOT.